

poundment Control Act of 1974 is amended by striking "Concurrent" in the items relating to sections 301, 303, and 304 and inserting "Joint".

(3) Clauses 4(a)(2), 4(b)(2), 4(g), and 4(h) of rule X, clause 8 of rule XXIII, and rule XLIX of the Rules of the House of Representatives are amended by striking "concurrent" each place it occurs and inserting "joint".

(4) Section 258C(b)(1) of the Balanced Budget and Emergency Deficit Control Act of 1985 is amended by striking "concurrent" and by inserting "joint".

(b) DEFINITION OF MANDATORY SPENDING.—Section 3 of the Congressional Budget and Impoundment Control Act of 1974 is amended by adding at the end the following new paragraph:

"(11) The term 'mandatory spending' means direct spending excluding social security, net interest, and deposit insurance."

(c) SECTION 602 ALLOCATIONS.—Section 602(a) of the Congressional Budget Act of 1974 is amended—

(1)(A) in paragraph (1)(A), by striking "and" at the end of clause (ii), by striking the semicolon and inserting ", and" at the end of clause (iii), and by inserting after clause (iii) the following new clause:

"(iv) total mandatory spending;" and

(2) in paragraph (2), by striking "and" at the end of subparagraph (B), by inserting "; and" at the end of subparagraph (C), and by inserting after subparagraph (C) the following new subparagraph:

"(D) total mandatory spending;"

(d) CONTENT OF JOINT RESOLUTION ON THE BUDGET.—Section 301(a) of the Congressional Budget Act of 1974 is amended by redesignating paragraphs (6) and (7) as paragraphs (7) and (8), respectively, and by inserting after paragraph (5), the following new paragraph:

"(6) the total mandatory spending limit;"

(e) RECONCILIATION DIRECTIVES.—Section 310(a)(1) of the Congressional Budget Act of 1974 is amended by striking "and" at the end of subparagraph (C), by striking the comma and inserting "; and" at the end of subparagraph (D), and by inserting after subparagraph (D) the following new subparagraph:

"(E) mandatory spending for such fiscal year for each mandatory spending program subject to section 252A and consistent with section 602(a) allocations;"

(f) ESTABLISHMENT OF MANDATORY SPENDING PROGRAM CAPS.—Section 310 of the Congressional Budget Act of 1974 is amended by adding at the end the following new subsection:

"(h) ESTABLISHMENT OF MANDATORY SPENDING PROGRAM CAPS.—

"(1) Each committee of the House of Representatives or Senate that receives a mandatory spending allocation under section 602(a) for a budget year for the most recently enacted joint budget resolution shall propose a mandatory spending cap for each mandatory spending program within its jurisdiction for that year and include that as part of its recommendations submitted to the Committee on the Budget of its House for inclusion in the reconciliation bill or resolution. The total of all mandatory spending program caps within the jurisdiction of a committee for a budget year may not exceed the total mandatory spending allocation made to that committee for that year under section 602(a)."

"(2) It shall not be in order in either the House of Representatives or the Senate to consider any bill or resolution, or amendment thereto or conference report thereon, that establishes or increases a mandatory spending program cap established under section 310 for a budget year that, when combined with all other such caps for that year, would cause a breach of the mandatory spending limit."

(g) COMPLIANCE WITH RECONCILIATION DIRECTIONS.—Section 310(c)(1) of the Congressional Budget and Impoundment Control Act of 1974 is amended—

(1) by inserting "or of subsection (h)" after "of subsection (a)"; and

(2) in subparagraph (A), by adding at the end the following new clause:

"(iii) if that committee fails to include mandatory spending program caps for all mandatory spending programs within its jurisdiction or if the sum of the mandatory spending programs within its jurisdiction exceeds the total mandatory spending allocation made to that committee for that fiscal year under section 602(a); and"

(h) CONFORMING CHANGES IN SCORING CONVENTIONS.—Section 310 of the Congressional Budget Act of 1974 (as amended by subsection (f)) is amended by adding at the end the following new subsection:

"(i) CONFORMING CHANGES IN SCORING CONVENTIONS.—The Committees on the Budget of the House or Representatives and the Senate, in consultation with the Directors of the Office of Management and Budget and of the Congressional Budget Office, may make such changes in scoring procedures as are necessary to ensure sufficient mathematical consistency between section 602(a) allocations, reconciliation directions, and the House and Senate-passed versions of any reconciliation bill or resolution."

(i) CONFORMING CHANGE TO BYRD RULE.—Section 313(b) of the Congressional Budget Act of 1974 is amended by adding at the end the following new paragraph:

"(4) A provision or a reconciliation bill or resolution shall not be considered extraneous under this section if it proposes a mandatory spending program cap for any program pursuant to section 310(h)."

(j) SPECIAL RECONCILIATION PROCESS.—Section 258C of the Balanced Budget and Emergency Deficit Control Act of 1985 is amended—

(1) in subsection (a)(1), by inserting "252A," after "section 252";

(2) by inserting "or House of Representatives" after "Senate" each place it appears except for subsection (b)(4);

(3) in the second sentence of paragraph (3), by inserting "or in mandatory spending" after "deficit";

(4) in the second sentence of paragraph (4), by inserting "or mandatory spending reduction, as the case may be," after "deficit reduction"; and

(5) in paragraph (5), by inserting "or amount of mandatory spending" after "deficit for such fiscal year" and by inserting "or mandatory spending limit, as the case may be," after "maximum deficit amount".

SEC. 6. ENFORCING DEFICIT TARGETS.

Section 254 of the Balanced Budget and Emergency Deficit Control Act of 1985 is amended—

(1) in subsection (d)(1), by inserting "mandatory spending," before "deficit";

(2) in subsection (d), by redesignating paragraphs (4) and (5) as paragraphs (5) and (6), respectively, and by inserting after paragraph (3) the following new paragraph:

"(4) MANDATORY SPENDING SEQUESTRATION REPORTS.—The preview reports shall set forth, for the current year and the budget year, estimates of the amount of reduction in mandatory spending, if any, required under section 252A."; and

(3) in subsection (g)(3), by inserting "MANDATORY SPENDING," before "AND" in its side heading and by inserting "mandatory spending," before "pay-as-you-go" in the first sentence.

SEC. 7. PROTECTION OF SOCIAL SECURITY.

No reductions in benefits payable under the old-age, survivors, and disability insurance program established under title II of the Social Security Act shall be made as a consequence of this Act.

SEC. 8. EFFECTIVE DATE.

(a) IN GENERAL.—Notwithstanding section 275(b) of the Balanced Budget and Emergency Deficit Control Act of 1985—

(1) the expiration date set forth in that section shall not apply to the amendments made by this Act to the Balanced Budget and Emergency Deficit Control Act of 1985; and

(2) and all sections of that Act, including sections 252 and 252A, necessary to carry out the amendments made by this Act (but only for the purpose of carrying out those amendments) shall remain in full force and effect.

(b) TITLE VI OF CONGRESSIONAL BUDGET ACT OF 1974.—Section 607 of the Congressional Budget Act of 1974 is repealed.

It was decided in the { Yeas 194
negative Nays 233

80.14

[Roll No. 343]

AYES—194

Allard	Goodling	Moorhead
Andrews (NJ)	Gordon	Morella
Archer	Goss	Myers
Armey	Grams	Nussle
Bachus (AL)	Greenwood	Oxley
Baker (CA)	Gunderson	Packard
Baker (LA)	Hall (TX)	Paxon
Ballenger	Hancock	Peterson (MN)
Barrett (NE)	Hansen	Petri
Bartlett	Harman	Pickett
Barton	Hastert	Pombo
Bateman	Hefley	Porter
Bentley	Herger	Portman
Bereuter	Hoagland	Poshard
Bilirakis	Hobson	Pryce (OH)
Bliley	Hoekstra	Quillen
Blute	Hoke	Quinn
Boehlert	Horn	Ramstad
Boehner	Houghton	Ravenel
Bunning	Huffington	Regula
Buyer	Hunter	Ridge
Callahan	Hutchinson	Roberts
Calvert	Hyde	Rogers
Camp	Inglis	Rohrabacher
Canady	Inhofe	Roth
Castle	Inslee	Roukema
Clement	Istook	Royce
Clinger	Johnson (CT)	Santorum
Coble	Johnson, Sam	Saxton
Collins (GA)	Kasich	Schaefer
Combest	Kim	Schenk
Condit	King	Schiff
Cooper	Kingston	Sensenbrenner
Coppersmith	Klug	Shaw
Cox	Knollenberg	Shays
Crane	Kolbe	Shuster
Crapo	Kreidler	Skeen
Cunningham	Kyl	Smith (MI)
Deal	Lazio	Smith (NJ)
DeLay	Leach	Smith (OR)
Diaz-Balart	Levy	Smith (TX)
Dickey	Lewis (FL)	Snowe
Doolittle	Lewis (KY)	Solomon
Dornan	Lightfoot	Spence
Dreier	Linder	Stearns
Duncan	Lipinski	Stump
Dunn	Livingston	Sundquist
Ehlers	Lucas	Swett
Emerson	Machtley	Talent
Ewing	Mann	Tanner
Fawell	Manzullo	Taylor (MS)
Fields (TX)	McCandless	Taylor (NC)
Fingerhut	McCollum	Thomas (CA)
Fish	McCrery	Thomas (WY)
Fowler	McCurdy	Torkildsen
Franks (CT)	McDade	Upton
Franks (NJ)	McHugh	Walker
Gallegly	McInnis	Walsh
Gekas	McKeon	Weldon
Geren	McMillan	Wolf
Gilchrest	Meyers	Young (AK)
Gillmor	Mica	Young (FL)
Gilman	Michel	Zeliff
Gingrich	Miller (FL)	Zimmer
Goodlatte	Molinari	

NOES—233

Abercrombie	Barcia	Bishop
Ackerman	Barlow	Blackwell
Andrews (ME)	Barrett (WI)	Bonilla
Andrews (TX)	Becerra	Bonior
Applegate	Beilenson	Borski
Bacchus (FL)	Berman	Boucher
Baessler	Bevill	Brewster
Barca	Bilbray	Brooks

Browder	Johnson (SD)	Pomeroy
Brown (CA)	Johnson, E. B.	Price (NC)
Brown (FL)	Johnston	Rahall
Brown (OH)	Kanjorski	Rangel
Bryant	Kaptur	Reed
Byrne	Kennedy	Reynolds
Cantwell	Kennelly	Richardson
Cardin	Kildee	Roemer
Chapman	Klecza	Romero-Barcelo
Clay	Klein	(PR)
Clayton	Klink	Rose
Clyburn	Kopetski	Rostenkowski
Coleman	LaFalce	Rowland
Collins (IL)	Lambert	Roybal-Allard
Collins (MI)	Lancaster	Rush
Conyers	Lantos	Sabo
Costello	LaRocco	Sanders
Coyne	Laughlin	Sangmeister
Cramer	Lehman	Sarpalius
Danner	Levin	Sawyer
Darden	Lewis (CA)	Schroeder
de la Garza	Lewis (GA)	Schumer
de Lugo (VI)	Lloyd	Scott
DeFazio	Long	Serrano
DeLauro	Lowey	Sharp
Dellums	Maloney	Shepherd
Derrick	Manton	Sisisky
Deutsch	Margolies-	Skaggs
Dicks	Mezvinsky	Skelton
Dingell	Markey	Slattery
Dixon	Martinez	Slaughter
Dooley	Matsui	Smith (IA)
Durbin	Mazzoli	Spratt
Edwards (CA)	McCloskey	Stark
Edwards (TX)	McDermott	Stenholm
Engel	McHale	Stokes
English	McKinney	Strickland
Eshoo	McNulty	Studds
Evans	Meehan	Stupak
Farr	Meek	Swift
Fazio	Menendez	Synar
Fields (LA)	Mfume	Tauzin
Filner	Miller (CA)	Tejeda
Flake	Mineta	Thompson
Foglietta	Minge	Thornton
Ford (TN)	Mink	Thurman
Frank (MA)	Moakley	Torres
Frost	Mollohan	Torricelli
Furse	Montgomery	Towns
Gejdenson	Moran	Traficant
Gephardt	Murphy	Unsoeld
Gibbons	Murtha	Valentine
Glickman	Nadler	Vento
Gonzalez	Neal (MA)	Visclosky
Green	Neal (NC)	Volkmer
Gutierrez	Norton (DC)	Vucanovich
Hall (OH)	Oberstar	Washington
Hamburg	Obey	Waters
Hamilton	Olver	Watt
Hastings	Ortiz	Waxman
Hayes	Orton	Wheat
Hefner	Owens	Whitten
Hinches	Pallone	Williams
Hochbrueckner	Parker	Wilson
Holden	Pastor	Wise
Hoyer	Payne (NJ)	Woolsey
Hughes	Payne (VA)	Wyden
Hutto	Pelosi	Wynn
Jacobs	Penny	Yates
Jefferson	Peterson (FL)	
Johnson (GA)	Pickle	

NOT VOTING—12

Burton	Ford (MI)	Tucker
Carr	Gallo	Underwood (GU)
Everett	Grandy	Velazquez
Faleomavaega	Hilliard	
(AS)	Ros-Lehtinen	

So the amendment in the nature of a substitute was not agreed to.

After some further time,

180.15 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment in the nature of a substitute submitted by Mr. STENHOLM:

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Entitlement Control Act of 1994".

(b) TABLE OF CONTENTS.—

Sec. 1. Short title; table of contents.
Sec. 2. Purpose.

Sec. 3. Definitions and treatments.

Sec. 4. Establishment of direct spending targets.

Sec. 5. Special direct spending message by President.

Sec. 6. Congressional action required.

Sec. 7. Spin-off law.

Sec. 8. Targeted sequestration.

Sec. 9. Comprehensive sequestration.

Sec. 10. Exempt programs and activities.

Sec. 11. General and special sequestration rules.

Sec. 12. Estimating assumptions, reports, and orders.

Sec. 13. The current policy baseline.

Sec. 14. Relationship to pay-as-you-go.

Sec. 15. Judicial review.

Sec. 16. Application.

Sec. 17. Effective date.

SEC. 2. PURPOSE.

The purpose of this Act is to create a mechanism to control spending on mandatory programs and to increase accountability for mandatory spending.

SEC. 3. DEFINITIONS AND TREATMENTS.

As used in this Act:

(1) The terms "budget authority", "new budget authority", "entitlement authority", "outlays", and "deficit" have the meanings given to such terms in section 3 of the Congressional Budget and Impoundment Control Act of 1974.

(2) The term "account" means an item for which there is a designated budget account identification code number in the President's budget.

(3) The term "budget year" means, with respect to a session of Congress, the fiscal year of the Government that starts on October 1 of the calendar year in which that session begins.

(4) The term "budget-year session" means any session of Congress that starts in the calendar year in which that budget year starts.

(5) The term "CBO" means the Director of the Congressional Budget Office.

(6) The term "current policy baseline" means the projection (described in section 13) of current-year levels of new budget authority and outlays into the budget year and the outyears.

(7) The term "current year" means the fiscal year that immediately precedes a budget year.

(8) The term "deposit insurance" refers to the expenses of the Federal Deposit Insurance Corporation and the funds it incorporates, the Resolution Trust Corporation, the National Credit Union Administration and the funds it incorporates, the Office of Thrift Supervision; the Comptroller of the Currency Assessment Funds, the RTC Office of the Inspector General, and the deposit insurance activities of the Federal Reserve.

(9) The term "direct spending" means—

(A) budget authority provided by law other than appropriation Acts;

(B) entitlement authority; and

(C) the food stamp program.

If a law other than an appropriation Act alters the level of discretionary appropriations, that effect shall be treated as direct spending. If an appropriation Act alters the level of direct spending, that effect shall be treated as direct spending.

(10) The term "legislative day" means, with respect to either House of Congress, any day of session.

(11) The term "OMB" means the Director of the Office of Management and Budget.

(12) The term "outyear" means any of the 4 fiscal years that follow a budget year.

(13) The terms "sequester" and "sequestration" mean the cancellation under section 8 or 9 of direct spending authority.

SEC. 4. ESTABLISHMENT OF DIRECT SPENDING TARGETS.

(a) COVERAGE.—The direct spending targets shall apply to all direct spending programs

within the Federal budget except for net interest and deposit insurance.

(b) INITIAL REPORT.—Not later than 30 days after the date of enactment of this Act, OMB shall submit a report to Congress setting forth the direct spending targets for each of fiscal years 1995 through 2000 in accordance with this section.

(c) DETERMINING DIRECT SPENDING LIMITS.—In calculating the direct spending targets, OMB shall—

(1) calculate the projected level of direct spending outlays for fiscal year 1995;

(2) calculate the increase in the direct spending targets for each subsequent fiscal year through fiscal year 2000 to allow growth in direct spending outlays to reflect—

(A) changes in the Consumer Price Index;

(B) changes in the number of beneficiaries under direct spending programs for which the number of beneficiaries is a variable in determining costs;

(C) an additional growth allowance of—

(i) 1 percent in 1996;

(ii) 1 percent in 1997;

(iii) 1 percent in 1998; and

(D) for offsetting receipts, the calculation pursuant to this subsection shall allow offsetting receipts to decrease to reflect change in the Consumer Price Index.

(d) ADJUSTMENT FOR HEALTH CARE REFORM.—OMB shall calculate adjustments to the direct spending targets to reflect any increase in direct spending resulting from health care reform legislation, enacted into law by December 31, 1994, if such legislation would not increase the total deficit for the period of fiscal years 1995 through 1999.

(e) ANNUAL ADJUSTMENTS.—When the President submits a budget under section 1105(a) of title 31, United States Code, for a fiscal year, OMB shall calculate adjustments to the direct spending targets to reflect the following:

(1) Changes in inflation projections from the Director's initial report under section 4(b).

(2) Changes in projections of the number of beneficiaries from the Director's initial report under section 4(b).

(3) The costs of direct spending legislation to the extent that it is offset by revenue increases or designated as an emergency by Congress and the President under section 252 of the Balanced Budget and Emergency Deficit Control Act of 1985.

(4) Legislation reducing direct spending to the extent that it offsets the deficit impact of a tax cut under section 252 of the Balanced Budget and Emergency Deficit Control Act of 1985.

SEC. 5. SPECIAL DIRECT SPENDING MESSAGE BY PRESIDENT.

(a) SPECIAL MESSAGE.—If the OMB sequestration preview report submitted under section 12(e) indicates that direct spending for the budget year or any outyear will exceed the applicable direct spending target, the budget submitted under section 1105(a) of title 31, United States Code, shall include a special direct spending message that includes proposed legislative changes to offset the net deficit impact of the excess identified by that OMB sequestration preview report for each such year through any combination of:

(1) Reductions in direct spending outlays.

(2) Increases in the direct spending targets, if the President has submits a written determination that, because of economic or programmatic reasons, only some or none of the excess should be offset.

(b) INTRODUCTION OF PRESIDENT'S PACKAGE.—Within 10 days after the President submitted a special direct spending message, the text referred to in subsection (a) shall be introduced as a concurrent resolution in the House of Representatives by the chairman of